

COMMITTEE ON WAYS AND MEANS

November 22, 2016

A meeting of the Committee on Ways and Means was held this date at 4:36 p.m.

PRESENT (13)

The Honorable John J. Tecklenburg, Mayor

Councilmember White	District 1	Councilmember Waring	District 7
Councilmember Williams	District 2	Councilmember Seekings	District 8
Councilmember Lewis	District 3	Councilmember Shahid	District 9
Councilmember Mitchell	District 4	Councilmember Riegel	District 10
Councilmember Wagner	District 5	Councilmember Moody	District 11
Councilmember Gregorie	District 6	Councilmember Wilson	District 12

1. INVOCATION:

The meeting was opened with a moment of silence provided by Councilmember Williams.

2. APPROVAL OF MINUTES:

On a motion of Councilmember Riegel, seconded by Councilmember Mitchell, the Committee on Ways and Means voted unanimously to approve the minutes of the November 10, 2016 Committee on Ways and Means meeting.

3. BIDS AND PURCHASES:

On a motion of Councilmember Riegel, seconded by Councilmember Mitchell, the Committee on Ways and Means voted unanimously to approve the Bids and Purchases as follows:

BFRC: ACCOUNT: 051346-52725 APPROPRIATION: \$47,920.86

Approval to purchase Custom Safety Screens for the Gaillard Performance Center & Exhibition Hall from Leatherwood Manufacturing, Inc., 4355 Dorchester Rd., Charleston, SC 29405

4. POLICE DEPARTMENT: APPROVAL TO ACCEPT THE FFY2017 HIGHWAY SAFETY

GRANT AWARD OF \$226,158 TO FUND AND OUTFIT TWO NEW OFFICERS FOR THE TRAFFIC ENFORCEMENT TEAM. NO CITY MATCH IS REQUIRED.

On a motion of Councilmember Mitchell, seconded by Councilmember Lewis, the Committee on Ways and Means voted unanimously to approve to accept the FFY2017 Highway Safety Grant award of \$226,158 to fund and outfit two new officers for the Traffic Enforcement Team.

5. POLICE DEPARTMENT: APPROVAL TO SUBMIT FY16 SPECIAL SOLICITATION VOCA APPLICATION FOR A VICTIM RESOURCE COORDINATOR SALARY, SUPPLIES, TRAINING, AND TWO VEHICLES FOR A TOTAL OF \$109,467. A CASH MATCH OF \$21,893 WILL DERIVE FROM THE 2017 CPD GENERAL FUND.

On a motion of Councilmember Riegel, seconded by Councilmember Mitchell, the Committee on Ways and Means voted unanimously to approve to submit the FY16 Special Solicitation VOCA Application for a Victim Resource Coordinator salary, supplies, training, and two vehicles for a total of \$109,467.

6. MAYOR'S OFFICE FOR CHILDREN YOUTH AND FAMILIES: APPROVAL TO ACCEPT THE YOUTH SERVICE AMERICA GRANT AWARD IN THE AMOUNT OF \$500 FOR THE GLOBAL YOUTH SERVICE DAY. THIS AWARD WILL ENGAGE 500 YOUTH THROUGHOUT THE CHARLESTON COMMUNITY IN SERVICE-LEARNING, COMMUNITY SERVICE AND VOLUNTEERISM. NO CITY MATCH IS REQUIRED.

On a motion of Councilmember White, seconded by Councilmember Lewis, the Committee on Ways and Means voted unanimously to approve to accept the Youth Service America Grant award in the amount of \$500 for the Global Youth Service Day.

7. FIRE DEPARTMENT: APPROVAL TO SUBMIT A FY16 ASSISTANCE TO FIREFIGHTERS GRANT FOR FUNDING TO BE USED TO IMPLEMENT A COMMUNITY PARAMEDICINE/SWAT MEDIC PROGRAM. TOTAL COST FOR PROJECT IS \$95,000 WITH A LOCAL MATCH OF \$9,500. IF AWARDED, THIS WILL BE BUDGETED IN FY18. THIS IS AN AFTER THE FACT REQUEST.

On a motion of Councilmember Mitchell, seconded by Councilmember Shahid, the Committee on Ways and Means voted unanimously to approve to submit a FY16 Assistance to Firefighters Grant for funding to be used to implement a Community Paramedicine/SWAT Medic program.

8. FIRE DEPARTMENT: APPROVAL TO SUBMIT A FY16 ASSISTANCE TO FIREFIGHTERS GRANT FOR FUNDING TO BE USED FOR REPLACEMENT OF EXISTING FIREFIGHTER ESCAPE SYSTEMS, WHICH ARE REACHING END OF LIFE EXPECTANCY. THE TOTAL COST FOR THE PROJECT IS \$143,980 WITH A LOCAL MATCH OF \$14,398. IF AWARDED, THIS WILL BE BUDGETED IN FY18. THIS IS AN AFTER THE FACT REQUEST.

Councilmember Gregorie said that for Items 7 and 8, there were match requirements, and

they were after the fact requests. The Clerk said that the only reason the grant applications were after the fact was because the deadline was November 18th, and the Fire Department had hoped to get the information to the Committee. Chief Brack added that the deadline was November 18th, and she included a memo in the Council packet, so the Committee would have information about what the Fire Department would be asking for. This was due to the timeline of some of the grants, and they actually submitted the grant at the deadline.

Councilmember Gregorie said he understood the need to make deadlines, but generally if there was a grant, there was a window for completing that grant, and he hoped that during this time, the Committee was given an opportunity to say something with regard to committing funds.

Mayor Tecklenburg said that these two particular grants were not even known about until the Federal fiscal year closed out September 30th, and therefore the lead time was only a few weeks.

On a motion of Councilmember Mitchell, seconded by Councilmember Shahid, the Committee on Ways and Means voted unanimously to approve to submit a FY16 Assistance to Firefighters Grant for funding to be used for replacement of existing firefighter escape systems, which are reaching end of life expectancy.

9. FIRE DEPARTMENT: APPROVAL TO SUBMIT A FY16 ASSISTANCE TO FIREFIGHTERS GRANT FOR FUNDING TO BE USED TO EQUIP, TRAIN AND IMPLEMENT A SWIFT WATER RESCUE TEAM. THE TOTAL COST FOR THE PROJECT IS \$225,000 WITH A LOCAL MATCH OF \$22,500. IF AWARDED, THIS WILL BE BUDGETED IN FY18. THIS IS AN AFTER THE FACT REQUEST.

On a motion of Councilmember Lewis, seconded by Councilmember Gregorie, the Committee on Ways and Means voted unanimously to approve to submit a FY16 Assistance to Firefighters Grant for funding to be used to equip, train and implement a swift water rescue team.

10. PARKS-CAPITAL PROJECTS: APPROVAL OF A CONSTRUCTION CONTRACT WITH CHAMBERS AND ASSOCIATES, INC. IN THE AMOUNT OF \$67,703 FOR THE RENOVATION OF THE MOULTRIE PARK BUILDING. THE PROJECT CONSISTS OF IMPROVEMENTS TO THE EXISTING 1,250 SQUARE FOOT PLAYGROUND BUILDING AT 41 ASHLEY AVENUE INCLUDING REPLACEMENT OF WINDOWS, FLOORING, CEILINGS, AND LIGHTING, ADA UPGRADES, AND PAINTING ALONG WITH SOME LIMITED ASBESTOS ABATEMENT. WITH THE APPROVAL OF THE PROJECT BUDGET, STAFF IS AUTHORIZED TO AWARD AND/OR AMEND CONTRACTS LESS THAN \$40,000, TO THE EXTENT CONTINGENCY FUNDS EXIST IN THE COUNCIL APPROVED BUDGET. APPROVAL OF THIS ACTION WILL INSTITUTE A \$76,000 PROJECT BUDGET OF WHICH THE \$66,703 CONSTRUCTION CONTRACT WILL BE FUNDED. THE FUNDING SOURCE FOR THIS PROJECT IS THE 2016 CAPITAL PROJECTS, STRUCTURAL REPAIRS IN THE GENERAL OPERATING BUDGET (\$301,000).

Councilmember Waring said it was not that he disagreed with this item, but he disagreed with the way the City was going about doing this. He said that the building at Moultrie Park, he

remembered in their discussions with the Beach Company that they wanted it, and the City committed to renovating that building. What he said he was in disagreement over, was that a lot of the requests happened prior to Mayor Tecklenburg becoming Mayor. A number of community park buildings were from a similar blueprint, such as the W.L. Stephens community building, the Deming Playground community building, and the Mall Park community building, which were built around the same time, and were in similar conditions. He said that while they were preparing their budget, it took roughly about \$65,000 to \$70,000 to renovate the building the way the City would like. He said if the City had ten of these buildings, it would take the City roughly \$650,000 to renovate all of them. He stated that for years, one community was being pitted against the other, and this was history that preceded Mayor Tecklenburg. He said that the City should appropriate monies to other projects while the City was in the budget process. He stated that Councilmember Gregorie had been requesting bathroom facilities for longer than he (Councilmember Waring) had been on Council. He said that Randolph Park was also lacking a proper community building, and as the City was putting together its budget, he thought they should be able to find around \$600,000 to get the community buildings completed. He said this was one building that was very close to Colonial Lake, and if the City was going to have restroom facilities for tourists and citizens, this would be a great place, as the City did with Hazel Parker Playground on East Bay Street, to have restroom facilities as people visit Colonial Lake. He said that money could possibly come out of tourism dollars to help pay for the renovations. He said he did not disagree with the renovation, but how the City was doing it and not looking at it universally for buildings built around the same period of time and fulfilling the same need for citizens around the City.

Councilmember Gregorie said that it took 36 years for Ferguson Village to get a water fountain, and this was before Mayor Tecklenburg's time. Mayor Tecklenburg said he did not think the park had been there that long, and Councilmember Gregorie said that it had been there a while. The community finally received a water fountain, but was still in need of restroom facilities and a community building in the area. He said an idea was submitted of an existing building owned by the residents that the community wanted to use as their community center, however, it did not meet the City's standards and would be very costly to complete. He said the point he was trying to make was they were talking about repairing existing community centers when there were communities throughout the City that did not have one. He said he agreed with Councilmember Waring that the City needed to take a more comprehensive approach, not just to renovate the existing buildings, but to begin addressing places where there was a dire need for some type of community center. He stated that when they went to Ferguson Village, they had to meet in the park in the heat and the mosquitoes because there was no place to meet. He said he would like for the City to really listen to Councilmember Waring's suggestion that they do a more comprehensive approach to the City's park needs and look at those parks where there was no community center. He said he supported this item, but they needed to be more comprehensive.

Councilmember Wilson said she thought it would be very helpful if the Committee had a comprehensive list of the community centers and the various buildings of community recreation usage, when they were built, and what degree of renovation or upgrade they have had over the years. She said she looked at the office and locker space at Martin Luther King, Jr. Pool, and they had not been touched since the facility was built in the 1970's. She thought this list would be helpful to have and would provide some idea of what had taken place as far as renovation or

upgrade in the various facilities over the years.

Councilmember Wagner said that when he came on Council, they had a plan for Johns Island as it was growing by leaps and bounds, and they might have their own Councilmember one day. He said that Reverend Mack had come to Council every year and said 'how about us' because the City had been promising them for years. He said the City also had a working agreement at one time with Sea Island Development and that staff had met with them recently. He said they were always behind on infrastructure, and this was a chance to get right on board because they were going to have people there, they would need a facility, and they needed one now. He said he thought they had restrooms, but that was it.

Councilmember Mitchell said he agreed wholeheartedly with his colleagues because there were parks in his district such as Mall Park and Martin Park. The last time any work was done on the park, it was done by the community, to include painting the inside of the park, and creating murals on the outside of the building. This was one of the oldest parks in the City. He said the City really had not done anything to it, and when constituents drove to other areas and saw other parks, they asked why their park did not look like those, and young people had to play on broken equipment. He said there was a pool at Martin Park, which many people used, there was a park house, and everything was old. He said that young people were still utilizing it every day, but the City was building other fancy parks and leaving the other parks, causing people to wonder why they were being left out, and they had problems with communities sometimes because of this. He thought this was something they needed to look at very seriously when the Committee approved projects in other areas that were more upgraded and leaving other parks in the same condition.

Councilmember Lewis said that several years ago, Capital Projects was going to look at the park houses and upgrading, and he did not know what had happened to it, but this summer, the president of the Maryville/Ashleyville neighborhood association took Jason Kronsberg, Director of Parks, to their park house, and part of the ceiling was falling, the air conditioning unit was leaking, and he did not know how much work had been completed at the park, but he thought that if they did not have a plan, that Capital Projects needed to look at the park houses and bring a report to City Council to let them know what they looked like, what they found, and what their plans were in the future.

Councilmember Shahid said he thought it would be appropriate if the other items the Committee was discussing regarding other parks and facilities be referred to the Recreation Committee for further study, so they could conduct an inventory of the existing facilities, determine what needs existed, and work with the Parks and Recreation Departments to see what they needed along these lines, so that they were not piecemealing the process anymore.

Mayor Tecklenburg said he agreed with the Committee about a more holistic plan to repair the City's parks and playgrounds. He said he had asked Mr. Kronsberg earlier in the year to rank the playgrounds, and he assumed the park buildings went with this. His primary thought was the last time the City had upgraded the playground equipment for the children, and a list was generated from the oldest to the newest. He said his concept was not do all of the playgrounds at once, but the City's work on McMahon park in conjunction with the Charleston Parks Conservancy earlier in the year was an excellent example of a playground and park building together. The renovation was terrific, what had been done to the playground building

was like night and day, and this was his vision for what the City should do with their other parks and playgrounds. He said there was only so much money in the budget for 2016, but they did manage to squeeze out enough to redo the playground at Thomas Johnson Park. He said he would be happy to share this list, and he had asked for more money in the operating budget for park and playground improvements, and in addition, he would propose next year to help finance the WestEdge improvements. The City would be able to reserve some funds from the Capital Project budget for parks and playgrounds, as well. He said if the Committee knew about a specific repair, to please let him know because the City had a crew that responded to hundreds of calls every month to repair everything from electrical to plumbing to air conditioning.

Councilmember Waring said he agreed with Mayor Tecklenburg and his colleagues, and he thought the action step was placing money in the upcoming budget. He said if the tourists were able to use the facilities, he asked the City to look at accessing Accommodations Tax money to help improve restroom facilities.

On a motion of Councilmember Lewis, seconded by Councilmember Mitchell, the Committee on Ways and Means voted unanimously to approve a Construction Contract with Chambers and Associates, Inc. in the amount of \$67,703 for the renovation of the Moultrie Park Building.

11. PARKS-CAPITAL PROJECTS: APPROVAL OF THE CHARLESTON POLICE DEPARTMENT TEAM 4 OFFICE BUILDING CONSTRUCTION CONTRACT WITH J. MUSSELMAN CONSTRUCTION, INC. IN THE AMOUNT OF \$570,313 FOR THE INTERIOR UPFIT AND MECHANICAL REPLACEMENT FOR OFFICE SPACES IN THE EXISTING BUILDING AT 3545 MARY ADER IN WEST ASHLEY. WITH THE APPROVAL OF THE PROJECT BUDGET, STAFF IS AUTHORIZED TO AWARD AND/OR AMEND CONTRACTS LESS THAN \$40,000 TO THE EXTENT CONTINGENCY FUNDS EXIST IN THE COUNCIL APPROVED BUDGET. APPROVAL OF THIS ACTION WILL INSTITUTE A \$2,272,584 PROJECT BUDGET, OF WHICH THE \$570,313 CONSTRUCTION CONTRACT WILL BE FUNDED. THE FUNDING SOURCE FOR THIS PROJECT IS THE 2015 INSTALLMENT PURCHASE REVENUE BOND (\$1,750,000) AND 2015 GENERAL FUND RESERVES (\$522,584).

On a motion of Councilmember Riegel, seconded by Councilmember Gregorie, the Committee on Ways and Means voted unanimously to approve a Charleston Police Department Team 4 Office Building Construction Contract with J. Musselman Construction, Inc. in the amount of \$570,313 for the interior upfit and mechanical replacement for office spaces in the existing building at 3545 Mary Ader in West Ashley.

12. PUBLIC SERVICE: APPROVAL FOR B&C LAND DEVELOPMENT TO PERFORM EMERGENCY REPAIRS/REPLACEMENT OF TIDAL CHECK VALVE AT THE BATTERY IN THE AMOUNT OF \$48,625. THE WORK WAS PERFORMED AS AN EMERGENCY REPAIR DUE TO THE NEED TO REPLACE A FAILED CHECK VALVE.

Councilmember Waring said that Councilmember Shahid had a good motion about sending items to the Recreation Committee, but it had not been put in a formal motion. He said he would make a motion that future park renovation projects be sent to the Recreation Committee.

Councilmember Wilson seconded the motion.

Chairman Moody asked if that would be the appropriate Committee, and Councilmember Gregorie concurred it would be the correct Committee.

On a motion of Councilmember Waring, seconded by Councilmember Wilson, the Committee on Ways and Means voted to refer future park renovation projects to the Recreation Committee.

On a motion of Councilmember Lewis, seconded by Councilmember Riegel, the Committee on Ways and Means voted unanimously to approve B&C Land Development to perform emergency repairs/replacement of tidal check valve at the Battery in the amount of \$48,625.

13. PUBLIC SERVICE: APPROVAL FOR ANSON CONSTRUCTION COMPANY, INC. TO CONSTRUCT DRAINAGE IMPROVEMENTS IN THE AMOUNT OF \$216,200 AT GREENLEAF STREET.

On a motion of Councilmember White, seconded by Councilmember Waring, the Committee on Ways and Means voted unanimously to approve Anson Construction Company, Inc. to construct drainage improvements in the amount of \$216,200 at Greenleaf Street.

14. POLICE DEPARTMENT: APPROVAL OF A MUTUAL AID AGREEMENT WITH THE CITY OF ISLE OF PALMS. THE MUTUAL AID AGREEMENT WAS AMENDED IN JUNE, 2016. NEW AGREEMENTS HAVE BEEN DRAFTED TO ENSURE COMPLIANCE WITH THE AMENDED STATUTE. THE NEW AGREEMENTS ARE REPLACING THE OLD AGREEMENTS.

On a motion of Councilmember Riegel, seconded by Councilmember Gregorie, the Committee on Ways and Means voted unanimously to approve a Mutual Aid Agreement with the City of Isle of Palms.

15. THE LICENSE COMMITTEE: (MEETING WAS HELD NOVEMBER 22, 2016 AT 3:30 P.M., CITY HALL, 80 BROAD STREET)

- a. An ordinance to adopt and amend the Business License Ordinance for the City of Charleston, South Carolina, Ordinance Number 1991-153, as amended by Ordinance Numbers 1991-194, 1992-587, 1993-448, 1994-469, 1995-565, 1996-218, 1997-455, 1998-118, 1999-176, 2000-231, 2001-116, 2002-143, 2003-109, 2004-131, 2005-671, 2006-599, 2007-238, 2008-162, 2009-259, 2010-264, 2011-296, 2012-403, 2013-144, 2014-154, and 2015-189 to adopt said ordinance, as amended, as the Business License Ordinance for the City of Charleston, South Carolina, for the fiscal year commencing January 1, 2017.

Councilmember Gregorie, Chair of the License Committee, stated that the Committee met today, and they unanimously approved the recommended ordinance.

Chairman Moody asked if there were any increases, and Councilmember Gregorie said there were no increases.

On a motion of Councilmember Riegel, seconded by Councilmember Williams, the Committee on Ways and Means voted unanimously to adopt the License Committee report.

The Committee on Ways and Means recommended giving first reading to the following bill:

An ordinance to adopt and amend the Business License Ordinance for the City of Charleston, South Carolina, Ordinance Number 1991-153, as amended by Ordinance Numbers 1991-194, 1992-587, 1993-448, 1994-469, 1995-565, 1996-218, 1997-455, 1998-118, 1999-176, 2000-231, 2001-116, 2002-143, 2003-109, 2004-131, 2005-671, 2006-599, 2007-238, 2008-162, 2009-259, 2010-264, 2011-296, 2012-403, 2013-144, 2014-154, and 2015-189 to adopt said ordinance, as amended, as the Business License Ordinance for the City of Charleston, South Carolina, for the fiscal year commencing January 1, 2017.

16. THE COMMITTEE ON REAL ESTATE: (MEETING WAS HELD NOVEMBER 22, 2016 AT 4:00 P.M. CITY HALL, 80 BROAD STREET)

- a. Request authority for Mayor to execute the attached Amendment to the Management Agreement between the Old Exchange Building Commission and the City, extending the term of the Agreement from November 23, 2016 to November 23, 2017.
- b. Consider the following annexations:
 - i. 2319 Savannah Highway (TMS# 310-06-00-114) 1.06 acres, West Ashley (District 7). The property is owned by Hag Re Cdt LLC.
 - ii. 771 Longbranch Drive (TMS# 310-01-00-115) 0.33 acre, West Ashley (District 2). The property is owned by Keith Gordon and Janet Wagner-Gordon.
 - iii. 2947 Maybank Hwy (TMS# 313-00-00-088) 2.97 acres, Johns Island (District 5). The property is owned by Oak Family Properties LLC.
 - iv. Property located on Ashley Hall Plantation Road (TMS# 353-00-00-003 and TMS# 353-00-00-004) 44.59 acres, West Ashley (District 2). The property is owned by the Estate of Rosina Kennerty Siegnious.
- c. **Amendment to the Lease Agreement between the City of Charleston and Gaillard Management Corporation approved November 10, 2016**

Councilmember White, Chair of the Committee on Real Estate, stated that the Committee had met that afternoon. An amendment to the Management Agreement with the Old Exchange Building Commission and four annexations were approved unanimously. He said there was also one other item they wanted to bring to the Committee. At the last meeting, the Gaillard Management Lease Agreement came directly to the Committee on Ways and Means for approval because three of the members from the Committee on Real Estate had a conflict.

There was one minor change to the document which needed to be amended, and that was the layout of furniture in one of the offices, which was the only change.

On a motion of Councilmember White, seconded by Councilmember Riegel, the Committee on Way and Means voted to adopt the Committee on Real Estate Report.

There were three abstentions. Mayor Tecklenburg, Councilmember Moody, and Councilmember Waring abstained from voting on Item 'c' of the Committee on Real Estate Report and signed conflict of interest forms which are on file in the Office of the Clerk of Council.

The Committee on Ways and Means recommended giving first reading to the following bills:

An ordinance to provide for the annexation of property known as 2319 Savannah highway (1.06 acres) (TMS# 310-06-00-114), West Ashley, Charleston County, to the City of Charleston, shown within the area annexed upon a map attached hereto and make it part of District 7. The property is owned by Hag Re Cdt LLC.

An ordinance to provide for the annexation of property known as 771 Longbranch Drive (0.33 acre) (TMS# 310-01-00-115), West Ashley, Charleston County, to the City of Charleston, shown within the area annexed upon a map attached hereto and make it part of District 2. The property is owned by Keith Gordon and Janet Wagner-Gordon.

An ordinance to provide for the annexation of property known as 2947 Maybank Hwy (2.97 acres) (TMS# 313-00-00-088), Johns Island, Charleston County, to the City of Charleston, shown within the area annexed upon a map attached hereto and make it part of District 5. The property is owned by Oak Family Properties LLC.

An ordinance to provide for the annexation of property known as property located on Ashley Hall Plantation Road (44.59 acres) (TMS# 353-00-00-003 and 353-00-00-004), West Ashley, Charleston County, to the City of Charleston, shown within the area annexed upon a map attached hereto and make it part of District 2. The property is owned by the Estate of Rosina Kennerty Siegnious.

There being no further business presented, the Committee on Ways and Means adjourned at 5:03 p.m.

Jennifer Cook
Assistant Clerk of Council